Procurement Protest Protocol

1. Purpose and Interpretation
The purpose of this protocol is to set out the process for suppliers to make a formal complaint about a particular procurement process. Defined terms used in this protocol have the meaning assigned in the Glossary of Terms in Schedule A of the City’s Procurement Procedures.

2. Scope of the Procurement Protest Process
The procurement protest process set out in this protocol is meant to provide an opportunity for suppliers to voice complaints and to assist the City in identifying any gaps or shortcomings in its procurement policies and practices. The procurement protest process is intended to help resolve issues that involve no significant factual or interpretive disagreement between the parties. It is not intended to resolve fundamental disputes over facts or legal rights and obligations, or to establish a mechanism to adjudicate such disputes.

3. Application
3.1 Where the supplier is a bidder that is challenging a competitive process, the supplier must request and attend a debriefing prior to engaging in the procurement protest process.

3.2 The procurement protest process set out in this protocol shall not be used to challenge a procurement process in respect of which the supplier has commenced legal proceedings against the City.

3.3 The process provided for in this protocol is separate and distinct from any dispute resolution processes that may be provided for under applicable trade agreements. If a supplier wishes to dispute a matter or bring a complaint under an applicable trade agreement, the supplier must follow the process set out in the trade agreement, which may differ from the process set out in this protocol.

4. Procurement Protest Process
4.1 A supplier that wishes to challenge a procurement process must do so by submitting a request for review in writing within sixty (60) days from notification of the outcome of the procurement process. Requests for review will not be addressed under this protocol until after the City has publicly posted or otherwise provided formal notification of the outcome of the procurement process.

4.2 A request for review of a procurement process must be directed to the Procurement Section and must contain the following:

(a) a clear statement as to which procurement the supplier wishes to challenge;

(b) a clear explanation of the supplier’s concerns with the procurement, including specifics as to why it disagrees with the procurement process or its outcome; and

(c) the supplier’s contact details, including name, telephone number and email address.
4.3 Within five (5) business days from receiving the supplier’s request for review, the Procurement Section will send an initial response to acknowledge receipt and indicate the date by which the City will provide the supplier with a formal response. In general, the City will endeavor to make a determination and provide a formal response within twenty (20) business days from receipt of the supplier’s request for review.

4.4 The Procurement Section will conduct an initial review of the supplier’s request for review and will consult with all other staff or representatives involved in the procurement process in order to compile any background information and documentation relevant to the procurement process and the supplier’s concerns.

4.5 The Procurement Section will submit the supplier’s request for review and the compiled background information and documents to the City’s Procurement Review Committee (the “PRC”). The PRC is established in accordance with the City’s Procurement Procedures.

4.6 The PRC will convene a meeting to review and consider the supplier’s request for review and all internally compiled background information and documents. The PRC may seek any additional information it requires and may consult with other staff, legal counsel or other advisors, as necessary.

4.7 Upon completion of its review, the PRC will make a determination and issue a response to the supplier as follows:

(a) If the PRC finds that the supplier’s rationale for requesting a review of the procurement process does not have merit, then it will issue a response to the supplier indicating that the PRC has reviewed its concerns and providing reasons for its determination; or

(b) If the PRC finds that the supplier’s concerns in respect of the procurement process have merit, then it will further determine the appropriate resolution to the matter. In making its determination, the PRC may consider any factors it considers relevant, including:

- whether the complainant participated in the procurement process or was prevented from doing so;
- the seriousness of any deficiency found in the procurement process;
- the degree to which the complainant was prejudiced by any deficiency in the procurement process; and
- whether the parties acted in good faith.

Upon making its determination, the PRC will issue a response to the supplier indicating its proposed resolution to the matter, if any, and indicating any changes that will be made to the City’s policies and practices to help prevent similar issues arising in future procurement processes. Any such response will be provided to the supplier on a “without prejudice” basis.

4.8 If the supplier is not satisfied with the response of the PRC, the supplier may consider its other options, including challenges under the applicable trade agreements and/or governing laws.